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ACTION IO-16

INFO	LOG-00	AF-01	ARA-01	CIAE-00	OASY-00	DOEE-00	EAP-01
	EUR-01	H-01	TEDE-00	INR-00	LAB-01	L-01	ADS-00
	NEA-01	NSAE-00	OIC-02	OIG-04	OMB-01	PA-01	PM-00
	PRS-01	P-01	SNP-00	SP-00	SS-00	TRSE-00	T-00
	USIE-00	SA-01	PMB-00	DRL-09	G-01	/045W	
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O 272330Z MAY 94  
FM USMISSION USUN NEW YORK  
TO SECSTATE WASHDC IMMEDIATE 6772  
JOINT STAFF WASHDC PRIORITY  
SECDEF WASHDC PRIORITY  
INFO AMEMBASSY BRUSSELS PRIORITY  
AMEMBASSY KAMPALA PRIORITY  
AMEMBASSY NAIROBI PRIORITY  
AMEMBASSY BUJUMBURA PRIORITY  
AMEMBASSY ADDIS ABABA PRIORITY  
AMEMBASSY DAR ES SALAAM PRIORITY  
USMISSION GENEVA PRIORITY  
AMEMBASSY CAIRO PRIORITY  
WHITEHOUSE WASHDC PRIORITY  
UN SECURITY COUNCIL COLLECTIVE  
USCINCEUR VAIHINGEN GE  
AMEMBASSY ACCRA

C O N F I D E N T I A L SECTION 01 OF 02 USUN NEW YORK 002268

DEPT FOR IO/UNP, IO/PHO, AND AF/C;  
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WHITEHOUSE PASS TO NSC FOR RICE AND STEINBERG,  
JOINT STAFF FOR DIR J5, J3;  
SECDEF FOR SEWALL

E.O.12356: DECL:OADR  
TAGS: MOPS, PREL, MARR, RW, UN

SUBJECT: RWANDA MEETING WITH KOFI ANNAN - 26 MAY

1. CONFIDENTIAL - ENTIRE TEXT

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2. SUMMARY. AN INTERAGENCY DELEGATION MET WITH UNDERSECRETARY GENERAL FOR PEACEKEEPING OPERATIONS ANNAN AND OTHERS FROM THE DPKO STAFF TO DISCUSS THE NEXT PHASE OF UNAMIR'S DEPLOYMENT. THE US DELEGATION OFFERED TO LEASE OR SELL 50 APCs FOR THE FIRST PHASE OF UNAMIR BUT EXPRESSED CONCERNS ON THE SECURITY SITUATION IN KIGALI AND THE UN'S CONCEPT OF THE OPERATION. THE TEAM SHARED ADDITIONAL QUESTIONS CONCERNING THE TRANSPORTATION OF THE VEHICLES, TRAINING, LOGISTICS, AND MAINTENANCE. THE US TEAM ALSO PRESENTED A REFINED CONCEPT THAT COMBINES AND REORDERS THE PHASING OF THE EARLIER US AND UN CONCEPTS. THE UN AND US DISCUSSED THE NEED TO CONTACT NEIGHBORING GOVERNMENTS, PARTICULARLY BURUNDI, TO GET THEIR REACTION TO THE IDEA OF SUPPORTING AN OPERATION FROM THEIR TERRITORY. THE UN LATER INFORMED THAT THE RPF HAD AGREED TO BEGIN CEASEFIRE TALKS WITH THE RWANDAN ARMY MONDAY, MAY 31. AFRICAN COUNTRIES HAVE OFFERED 3200 TROOPS, WITH NO CONDITIONS ATTACHED EXCEPT THE NEED TO BE EQUIPPED. THE TWO SIDES AGREED TO MEET AGAIN AFTER A/SYG RIZA AND SYG MILITARY ADVISOR GENERAL BARIL

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RETURN FROM THE REGION. END SUMMARY

3. A US DELEGATION FROM WASHINGTON INCLUDING IO DEPUTY ASSISTANT SECRETARY GEORGE WARD AND JCS REP COL PERRY BALTIMORE AND USUN AMBASSADOR INDERFURTH AND MEMBERS OF THE MISSION STAFF MET WITH UNDERSECRETARY FOR PEACEKEEPING OPERATIONS KOFI ANNAN AND REPRESENTATIVES FROM THE DPKO STAFF. THE US DELEGATION OPENED THE MEETING BY OFFERING TO LEASE OR SELL THE UN 50 APCs FOR THE FIRST PHASE OF UNAMIR. HOWEVER, THE US ALSO EXPRESSED ITS DOUBTS ABOUT THE ADVISABILITY OF USING TRACKED RATHER THAN WHEELED APC'S, THE SECURITY SITUATION IN KIGALI AND THE VIABILITY OF THE UN'S PLAN TO OPERATE OUT OF THE CAPITAL CITY. THE US TEAM ALSO EXPRESSED CONCERNS ABOUT TRANSPORTATION OF THE VEHICLES TO KIGALI, THE LEVEL OF TRAINING OF THE GHANAIS WHO WERE TO OPERATE THEM, AND THE ABILITY OF THE UN TO PROVIDE MAINTENANCE AND LOGISTICS SUPPORT.

4. THE BOTTOM LINE OF THE USG POSITION WAS THAT DESPITE CONCERNS, THE US WAS PREPARED TO SUPPORT THE UN WITH THE VEHICLES IF THE UN WANTED TO MOVE FORWARD. PRICE AND AVAILABILITY DATA WAS GIVEN TO THE UN DELEGATION FOR THEIR CONSIDERATION. THE US SAID IT WOULD TAKE 4 TO 5

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WEEKS FOR THE VEHICLES TO BE PREPARED AND SHIPPED, AND A FEW WEEKS TO TRAIN THE NEW CREWS, DEPENDING ON THEIR CURRENT TRAINING LEVELS. THE UN WAS CONCERNED ABOUT THE LENGTH OF TIME NEEDED, AND SAID THAT GHANAIS WERE ALREADY SUCCESSFULLY OPERATING TRACKED APC'S IN RWANDA. SEVERAL OPTIONS FOR CUTTING DOWN ON THE LEAD TIME WERE RAISED, INCLUDING BUYING WHEELED VEHICLES, AND BRINGING

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APC'S FROM GHANA WITH THE REINFORCED BATTALION AND LATER REPLACING THOSE VEHICLES. NO FIRM DECISIONS ON HOW TO PROCEED EMERGED FROM THIS DISCUSSION.

5. COL BALTIMORE THEN BRIEFED THE US PROPOSED CONCEPT WHICH INCORPORATES PARTS OF THE US "OUTSIDE-IN" APPROACH AND THE UN'S "INSIDE-OUT" PLAN. THE MAIN ELEMENTS OF THE INTERAGENCY PLAN IS THE FOLLOWING:

PHASE I. MOVE FULL GHANAIS BATTALION WITH 50 APCS TO KIGALI (SAME AS THE UN PLAN)

PHASE II: DEPLOY REMAINDER OR 4700 FORCE TO A BORDER AREA (NEAR BURUNDI) WHERE THERE WERE CIVILIANS AT RISK AND SUPPORT THE TROOPS OUT OF A SECURE LOGISTICS BASE (PERHAPS BUJUMBURA).

PHASE III: MOVE LOGISTICS BASE FROM BURUNDI TO KIGALI, WHEN KIGALI IS SECURE. THIS PHASE IS DEPENDENT ON AN EFFECTIVE CEASEFIRE.

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PHASE IV: MOVE TROOPS TO KIGALI. UN OPERATES OUT OF  
KIGALI. (THIS IS SIMILAR TO GEN DALLAIRE'S PLANNED  
PHASE 2.)

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6. ALTHOUGH CLEARLY NOT COMMITTED TO THE US CONCEPT, THE UN SEEMED RECEPTIVE TO CONSIDERING THE US PLAN, ESPECIALLY IN LIGHT OF THE ONGOING SECURITY PROBLEMS IN KIGALI. (COMMENT: WHILE RECEPTIVE ON PREVIOUS DEMARCHES, THE SECRETARIAT, AS IN PREVIOUS REPORTS, WILL DRAW HEAVILY ON RECOMMENDATIONS FROM THE FIELD. END COMMENT.) ANNAN SAID THAT DALLAIRE'S PLAN NEVER WAS DESIGNED TO SOLELY OPERATE OUT OF KIGALI AND THAT THE UN WAS ACTIVELY REVIEWING DIFFERENT ENTRY POINTS THROUGH WHICH TO REACH POPULATIONS IN NEED OF ASSISTANCE. THE ACTING UN MILITARY ADVISER SAID THEY WERE THINKING OF ESTABLISHING A LOGISTICS BASE OUTSIDE KIGALI.

7. COL BALTIMORE SAID PHASE II WAS DEPENDENT ON THE APPROVAL OF THE GOVERNMENT OF BURUNDI, AND POSSIBLY ON A CEASEFIRE, IF THE GOB CONDITIONED ITS APPROVAL ON THAT. FROM THE MILITARY VIEWPOINT, AT LEAST A CESSATION OF HOSTILITIES IN THE VICINITY OF THE UN TROOPS WOULD BE

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NEEDED, IF NOT A GENERAL CEASEFIRE. NEITHER THE US NOR UN HAS FORMALLY APPROACHED THE GOB ON THE ISSUE OF A CROSS-BORDER OPERATION YET. BOTH AGREED THAT SUCH AN APPROACH TO SOUND OUT THE BURUNDIANS WOULD NEED TO BE MADE SOON. ALL AGREED THAT THE SITUATION IN BURUNDI IS DELICATE. DAS WARD EXPLAINED THAT BURUNDI MIGHT DERIVE ECONOMIC BENEFITS FROM THE PRESENCE OF A UN LOGISTICS BASE, AND THAT IT MIGHT BE ABLE TO RID ITSELF OF SOME OF ITS RWANDAN REFUGEES IF SAFETY WERE ASSURED FOR THEM IN RWANDA.

8. UN INFORMED THE U.S. TEAM THAT UN SYG BOUTROS-GHALI HAD MET WITH RPF OFFICIALS. THE MEETING IMPROVED THE ATTITUDE OF THE RPF, WHO WERE NOW COOPERATING MORE FULLY WITH GEN DALLAIRE IN KIGALI. THE RPF HAVE ALSO AGREED TO BEGIN CEASEFIRE TALKS ON MONDAY, MAY 31. THEY STILL REFUSE TO SPEAK WITH THE GOVERNMENT, BUT WILL DISCUSS THE CEASEFIRE WITH ARMY OFFICIALS. UN ALSO ADVISED THAT 4 AFRICAN COUNTRIES HAD OFFERED BATTALIONS (ETHIOPIA, ZIMBABWE AND SENEGAL, IN ADDITION TO GHANA). THEY EXPECT AN OFFER FROM NIGERIA SOON. THE OFFERS ARE NOT PREDICATED ON ESTABLISHMENT OF A CEASEFIRE. HOWEVER, ALL WILL NEED EQUIPMENT AND TRANSPORT. THE UN IS WORKING ON THE DETAILS OF EACH COUNTRY'S EQUIPMENT REQUEST. THE MEETING CONCLUDED WITH US AMBASSADOR TO RWANDA RAWSON THANKING THE UN FOR ITS EFFORTS. U/SYG

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ANNAN WAS APPRECIATIVE, NOTING THAT THE UN VERY RARELY RECEIVED ANY PRAISE. THE TWO SIDES AGREED TO MEET AGAIN ONCE A/SYG RIZA AND GENERAL BARIL HAD RETURNED TO NEW YORK.

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9. THE FORMAL MEETING WAS FOLLOWED BY AN INFORMAL SESSION AMONG THE STAFFS WHICH FURTHER CLARIFIED EACH DELEGATION'S POSITIONS. THE UN AGREED TO GET BACK TO THE US AS SOON AS POSSIBLE WITH ANSWERS TO THE APC OFFER AND THEIR REVISED OPERATIONAL PLAN. THE US AGREED TO INVESTIGATE AN ACCELERATED TIMETABLE FOR DELIVERY OF THE APCS, PERHAPS WITH A PHASED DEPLOYMENT.

10. SUBSEQUENT TO THE MEETING, ON MAY 27, UN DPKO OFFICIALS INFORMED USUN THAT DISPLACED CIVILIANS WERE BEGINNING TO MOVE OUT OF THE HOTEL MILLES COLLINES, AMHORO STADIUM, AND OTHER AREAS IN KIGALI WHERE THEY HAD SOUGHT REFUGE. UNAMIR TROOPS WERE ESCORTING CIVILIANS EITHER BEHIND RPF LINES OR BEHIND RGF LINES, ACCORDING TO THE WISHES OF EACH CIVILIAN. AS OF NOON FRIDAY, MAY 27, ALMOST 500 HAD BEEN MOVED TO SAFETY. THE UN EXPECTS THE OPERATION TO CONTINUE AT A RATE OF APPROXIMATELY 120 PER HOUR. ALMOST 20,000 DISPLACED NEED TO BE MOVED. MINIMIZE CONSIDERED  
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